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## SCHOOLS FUNDING FORUM AGENDA

8.30 am	Thursday 16 January 2020 Room 234, CEME						
Members 18: Quorum: 7							
MEMBERSHIP:							
Representative Groups							
LA Maintained School Re	presentatives:						
Head Teachers (6):Emma Allen, Special Margy Bushell, Primary Kirsten Cooper, Primary Georgina Delmonte, Primary 							
Governors (2):	Bernard Gilley, Primary Dave Waters, Primary						
Academy Representatives:							
Primary (2):	David Denchfield Kate Ridley-Moy						
Secondary (3)	Simon London Keith Williams Denise Broom Vacancy x3						
Special (1)	Gary Pocock						
AP Academy (1)	Ray Lawrence						

Non-School Representatives:

Early Years PVI Sector Mark Halls (1)

Post 16	Vacancy	
Decision Board	Vacancy	

Trade Unions (2):John Delaney/John McGill, Teachers<br/>Peter Liddle, UNISON

For information about the meeting please contact: David Allen david.allen@havering.gov.uk

#### AGENDA ITEMS

- 1 APOLOGIES FOR ABSENCE AND ANNOUNCEMENT OF SUBSTITUTE MEMBERS OR OBSERVERS
- 2 TO AGREE THE NOTES OF THE MEETING HELD ON 19 NOVEMBER 2019 (Pages 1 5)

Minutes attached.

- 3 MATTERS ARISING
- 4 SCHOOLS FUNDING 2020-21 (Pages 6 20)

Report and appendices attached.

5 EARLY YEARS FUNDING 2020-21 (Pages 21 - 31)

Report and appendices attached.

#### 6 NEXT MEETINGS

The next meetings have been arranged as follows:

19<sup>th</sup> March 2020

18<sup>th</sup> June 2020

All meetings to be held at 8.30am at CEME.

#### 7 ANY OTHER BUSINESS

#### Andrew Beesley Head of Democratic Services

## Agenda Item 2

#### MINUTES OF A MEETING OF THE SCHOOLS FUNDING FORUM CEME 7 November 2019 (8.30 - 10.25 am)

Present:

#### **Representative Groups**

Head Teachers:	Emma Allen, Special
	Margy Bushell, Primary
	Kirsten Cooper, Primary (Vice-Chair)
	Georgina Delmonte, Primary
	David Unwin-Bailey, Primary

**Governors:** Dave Waters, Primary

- Primary: David Denchfield Kate Ridley-Moy
- Secondary: Denise Broom Simon London Keith Williams (Chair)
- Early Years PVI Sector: Mark Halls
- Trade Unions: Peter Liddle, Support Staff

LA Officers:

Trevor Cook Caroline Penfold David Allen

:

#### 14 APOLOGIES FOR ABSENCE AND ANNOUNCEMENT OF SUBSTITUTE MEMBERS OR OBSERVERS

Apologies were received from Hayley Durrant (primary head teacher) Bernard Gilley (primary governor) Vicki Fackler (special schools) and John Delaney (Trade Union- NEU).

#### 15 TO AGREE THE NOTES OF THE MEETING HELD ON 25TH SEPTMBER 2019

The minutes of the meeting of the Forum held on 25 September 2019 were agreed as a correct record and signed by the Chairman.

#### 16 MATTERS ARISING

The following matters arose from the minutes of the previous meeting:

Minute 5, Government Announcements on Additional School Funding – The deadline for submission to the DfE of the LA's formula to allocate funding to schools was 21 January. Final ratification by the Schools Funding Forum of the formula and local political approval would take place following consultation with schools.

Minute 6 – DFE Consultations Relating to 2020-21 Funding – It was confirmed that the response to the consultation on the Risk Protection Arrangements for schools insurance had been submitted.

Minute 8 – De-delegation of Funding from Maintained Schools 2020-21 – A decision was still to be made on attendance & behaviour de-delegation. David Allen conveyed clarification from Penny Denny, Attendance & Behaviour Support Manager, of the entitlement to support and on the basis that the service's offer was re-worded, de-delegation was agreed by the Forum for maintained schools.

Minute 10 – Elective Home Education Transfer of Funding between Schools – Noted that the reduction of Olive Academy's places from 64 to 40 was correct in relation to its capacity for permanently excluded pupils. To retain the expertise at Olive and avoid redundancies, other strategies would be developed in support of schools and as an interim measure places be reduced from 64 to 50.

Minute 11 – DFE Consultation – Financial Transparency of Local Authority Maintained Schools and Academy Trusts – It was confirmed that a response to the consultation had been submitted.

#### 17 SCHOOLS FUNDING 2020-21

The Forum was asked to consider proposals for allocating Schools Block funding. Havering had adopted the national funding formula rates and the Forum would therefore need to decide the level of minimum funding guarantee and the level of cap applied to schools that would receive more funding under the formula.

Verified data from the October 2019 census would be available in December for calculation of final funding for 2020-21 and until then, all figures were based on October 2018 data. Rates (NNDR) funding had increased slightly whilst growth and falling rolls funding had reduced by £868k. The overall schools block had increased by £5.9m but until the level of additional needs to be funded in schools was available from the final data, the affordability of the overall formula would remain uncertain.

School funding options took into account that the minimum level of protection was 0.5% per pupil more than the current allocation for schools. The maximum protection level permitted by the DfE was 1.84%.

Due to the new DfE formula, the pupil growth and falling rolls fund would reduce next year from £2.5m to £1.6m. £2.5m was still needed, however, for this fund in Havering. Schools with bulge classes were protected up to 28 pupils if the bulge class did not fill. Four new primary expansions were expected in September 2020 and there were also eight expansions to be funded from previous years, seven new bulge classes and eight unfilled bulge classes from previous years. There was also one new secondary expansion expected and eight expansions from previous years.

Pressure on primary schools would be kept under review as officers wished to avoid putting in unnecessary bulge classes. Expansions could also depend on new housing developments going to schedule. Some schools were also under number and it was hoped to make further efforts to fill these. Some £254k was currently spent to assist schools with falling rolls as well as £500k support for schools with consistently low numbers in some year groups.

Other boroughs used similar formulas but there was no standard method of making these calculations. If falling rolls continued at a school, discussions would take place about capping their PAN at a lower number. Only two redundancies had been required due to falling rolls and these costs would be covered by the Local Authority.

A series of options for different levels of cap and minimum funding guarantee were presented to the Forum. A total of £178m was available to be distributed to schools and each option showed the number of capped schools and the number of schools receiving the minimum funding guarantee. The extra funding retained under each option for next year was also shown. The Forum was also asked to agree any top up of the pupil growth/falling rolls funding and any transfer from the schools block to the high needs block.

The impact on individual (anonymised) schools was also presented and it was noted that some schools received more funding per pupil due to embedded grants or being in areas of high deprivation. The Local Authority had previously applied for the disapplication of the Minimum Funding Guarantee in order to reduce the level of embedded grants but this had been refused. A new disapplication could however still be applied for by 28 November. It was noted that information on the levels of academy reserves could not be accessed as academy accounts were published at Trust level. The Forum agreed to apply for the disapplication of funding for 'secondary school 18' and the two other schools with continued protection on the tabled papers with funding per pupil to be reduced over a three-year period.

The Local Authority was required to consult with schools on the options for allocation of funding. The Forum therefore agreed to consult with schools on funding options B and E as presented. Options C and D were discounted as they did not leave sufficient funds to support the falling rolls and high needs

shortfalls. It was noted that Option F was to move to the 2021-22 minimum pupil level for primary of £4,000 but would require approval by the DfE.

The Forum also agreed unanimously to transfer  $\pounds$ 500k to the high needs fund and up to  $\pounds$ 800k to the pupil growth and falling rolls fund. It was noted based on projections  $\pounds$ 0.5m would still be required for the falling rolls fund in 2020-21.

It was further agreed that a consultation with schools on the two proposed options should commence as soon as possible with responses to be considered at the Forum's next meeting on 17 December with final ratification at the 16 January 2020 meeting. The consultation would therefore close on 9 December.

#### 18 HIGH NEEDS FUNDING 2020-21

Havering had been allocated an extra £4m of additional national funding for the high needs block. This was the second highest percentage rise in London but Havering still had the lowest funding per pupil in London. The high needs funding formula was to be reviewed by the DfE.

A high needs overspend of £2.3m had been forecast for Havering for 2019-20. This included an underspend of £1.1m carried forward from the Dedicated Schools Grant so there was in in fact a total overspend of £3.5m against the high needs allocation. Pupil numbers in Additionally Resourced Provision were expected to increase next year and the overspend would continue to be monitored. Updates on the position would be brought to future meetings of the forum. The new Special School would help the situation but this would not open until September 2021 due to delays in the planning process.

The Forum noted the additional high needs funding for financial year 2020-21 and noted the year forecast of expenditure for financial year 2019-20.

#### 19 CENTRAL SCHOOL SERVICES BLOCK 2020-21

Indicative funding for the Central Schools Services Block (CSSB) was set out for the Forum. Final figures would be available once the new pupil numbers had been received.

The Forum noted the allocation of CSSB funding for 2020-21.

#### 20 EARLY YEARS FUNDING 2020-21

It was noted that hourly rates for the Early Years funding block had increased by £0.08 per hour. This would be discussed with the Early Years

Provider Reference Group and the outcome brought to the next meeting of the Forum.

The Forum noted the allocation of Early Years funding for 2020-21.

#### 21 NEXT MEETINGS

The next meetings of the Sub-Committee had been arranged as follows:

17 December 201916 January 202019 March 202018 June 2020

All meetings to start at 8.30 am at CEME.

#### 22 ANY OTHER BUSINESS

There was no other business raised.

## Agenda Item 4



### Schools Funding Forum 16<sup>th</sup> January 2020 ITEM 4

Subject Heading:

**Report Author:** 

Eligibility to vote:

Schools Funding Formula 2020-21

David Allen – Strategic Finance Manager

All school and academy representatives

SUMMARY

This report is for the Schools Funding Forum to consider the Local Authority's recommendations on the funding of Havering's schools and academies in the financial year 2020-21 following consultation with schools on the proposals and the subsequent release of October 2019 census data by the DfE.

RECOMMENDATIONS

That the Schools Funding Forum agrees that:

- the Local Authority adopts the national funding formula rates for the funding of schools and academies in financial year 2020-21 and also ensures that all schools receive a minimum funding guarantee of 0.5% per pupil with gains capped at 4% per pupil
- (ii) that £800,000 of the DSG Schools Block is used to support the Pupil Growth/Falling Rolls Fund
- (iii) that £500,000 of the DSG Schools Block is transferred to the High Needs Block to meet the growing pressures in funding high needs provision

#### **REPORT DETAIL**

At the meeting held on 7<sup>th</sup> November 2019 the Schools Funding Forum received a report on the Local Authority's estimate of the Schools Block DSG funding that was to be received for financial year 2020-21 for distribution to schools and academies.

On this basis, a range of options were presented all of which were modelled using the DfE's national funding formula rates. Consideration was then given to the level of minimum funding guarantee (mfg) and the gains cap to be applied.

It was decided that schools be consulted on two options and the consultation is attached at Appendix A. A summary of the responses is attached at Appendix B.

Although the response rate is low, this provides a clear steer for the LA to calculate final figures on the following basis:

a 0.5% minimum funding guarantee a 4% gains cap transfer of £800k to the Pupil Growth Fund transfer of £500k to the High Needs Block

In consulting with the Schools Funding Forum and with schools, the LA emphasied that the initial proposals were based on the provisional DSG Schools Block allocation from the DfE which was based on the October 2018 census and the LA also used October 2018 data in its modelling.

On 17<sup>th</sup> December the DfE issued the revised Schools Block allocation to local authorities and the data from the October 2019 census for LAs to use in calculating their final proposals for funding schools.

There has been an increase in pupil numbers between October 2019 and October 2018 which has increased the LA's allocation of DSG Schools Block for 2020-21 as follows:

	Primary unit of funding (PUF) £	Secondary unit of funding (SUF) £	Primary pupil numbers	Secondary pupil numbers	Rates (NNDR)	School Block Funding for formula distribution £
Final	4,252	5,654	22,309	14,558	2,306,789	179,478,371
Provisional	4,252	5,654	22,118	14,447	2,306,789	178,038,488
Difference	0	0	191	111	0	1,439,883

The pupil growth funding has not changed from the provisional allocation and remains at £1,630,363.

Including the £868,580 reduction in the funding for pupil growth, Havering's total Schools Block allocation for 2020-21 has increased by £7.4m (4.2%) compared to 2019-20. This will include funding for an increase in pupil numbers of 302 (0.8%).

The funding that schools will receive in 2020-21 has now been re-calculated using the data from the October 2019 census and because of changes in the data since provisional funding options were modelled there are some differences in the level of funding increases that schools will receive. For example, some schools that, using October 2018 data, would have received a higher funding increase capped at 4% are now within the 4% and a greater number of schools have % increases that require neither mfg protection nor capping.

A table showing the change in the number of schools subject to the mfg or gains cap is shown below.

	protec	schools ted on 6 mfg	Cost of p £	rotection		No. of schools capped at a 4% increase		capped at a		capped at a		capped at a		capped at a		capped at a		capped at a		capped at a		capped at a		capped at a		capped at a		capped at a a		capped at a		Funding not allocated above 4% £		receiv	f schools to ve between and 3.9%
	Prov	Final	Prov	Final		Prov	Final	Prov	Final	Prov	Final																								
Infant	0	1	0	1,914		7	4	54,721	93,354	5	7																								
Junior	0	0	0	0		11	8	427,297	299,002	1	4																								
Primary	3	1	10,418	5,191		26	18	747,662	513,168	8	18																								
Secondary	4	3	888,347	840,438		5	5	27,370	166,252	9	10																								
Total	7	5	898,765	847,543		49	35	1,257,050	1,071,776	23	39																								

The local authority must submit to the ESFA the formula on which it will fund schools in 2020-21 by 21<sup>st</sup> January and has therefore completed the final modelling on the basis of the NFF formula and funding factors, a 0.5% mfg, a 4% gains cap, use of £800k to support the pupil growth fund and a £500k transfer to high needs.

Appendix C attached shows the increase or decrease in funding for each school based on the October 2019 data and includes the effect of changes in pupil numbers and business rates.

## Consultation on Schools and High Needs Funding 2020-21





#### Introduction

This consultation document proposes options for the allocation of funding to schools for the financial year 2020-21. Schools are asked to consider the points raised and respond back to the Local Authority for further consideration by the Schools Funding Forum.

#### Process

The consultation period will run until 9<sup>th</sup> December 2019.

A summary of responses to the consultation will be reported to the meeting of the Schools Funding Forum on 17<sup>th</sup> December and final decisions taken by the Local Authority in January before schools are issued with their funding for the 2020-21 financial year.

#### **Responding to the Consultation**

This consultation paper is sent to the head teachers of all schools and academies. Please bring this matter to the attention of Chairs of Governors/Chairs of Resources Committee as appropriate.

Any responses should be sent to:

Schools Finance Team Education Services London Borough of Havering Mercury House Mercury Gardens Romford RM1 3DW

E-mail: <a href="mailto:education.finance@havering.gov.uk">education.finance@havering.gov.uk</a>

All responses should be returned by 9<sup>th</sup> December 2019.

If you require clarification on any point please contact:

David Allenor toEducation FinanceStrategic Finance ManagerEmail: education.finance@havering.gov.uk
 <sup>™</sup> 01708 433851
Email: david.allen@havering.gov.uk

#### 1. Dedicated Schools Grant (DSG)

Shortly before the start of the new academic year the Government announced a £14 billion cash boost for schools. This will allocate an additional £2.6 billion in 2020/21, a further £2.2 billion in 2021/22 and a further £2.3 billion in 2022/23. This is shown in the table below

	£bn	£bn	£bn	£bn
2020-21	2.6	-	-	2.6
2021-22	2.6	2.2	-	4.8
2022-23	2.6	2.2	2.3	7.1
Cumulative	7.8	4.4	2.3	14.5

Since then, local authorities have received their indicative allocations of schools and high needs blocks of the DSG.

#### 2. <u>Havering's Schools Block funding 2020-21</u>

Local authority allocations are based on primary and secondary units of funding (PUFs and SUFs). The indicative allocations are calculated on October 2018 data and will be updated in December for October 2019 pupil numbers.

	Actual primary unit of funding (PUF) £	Actual secondary unit of funding (SUF) £	Primary pupil numbers (October 2018)	Secondary pupil numbers (October 2018)	Rates (NNDR)	Mobility £	School Block Funding for formula distribution £
2020-21	4,252	5,654	22,118	14,447	2,304,163	0	178,035,863
2019-20	4,054	5,495	22,118	14,447	2,098,445	63,051	171,217,145
Diff	198	159	0	0	208,344	-63,051	6,818,718

Note: For 2020-21 funding for pupil mobility has been included in the (PUFs and SUFs) rather than allocated as a separate sum as in 2019-20.

The total Schools Block funding also includes funding for pupil growth and falling rolls as below.

	Growth & falling rolls funding £	Total Schools Block funding £
2020-21	1,630,363	179,666,226
2019-20	2,498,943	173,716,088
Diff	-868,580	5,950,178

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The intention of Central Government is, in a future year, to allocate funding to schools according to the National Funding Formula (NFF) with no opportunity for local decision making. However, it is not yet clear when that will start so, as with 2018-19 and 2019-20, local authorities can, in consultation with their Schools Forums, decide on how much is allocated to schools through each formula factor.

Havering decided from the first year to adopt as closely as possible the NFF funding factors and the funding rates for each factor. This approach limits the local decisions that need to be made to the level of the minimum funding guarantee and gains cap to be applied and to consider if any of the additional funding available should be used to support other areas.

#### 3. The Minimum Funding Guarantee (mfg)

The mfg ensures that schools that would otherwise receive a lower level of funding per pupil than in the previous year are protected up to a minimum % increase per pupil.

The DfE requires the mfg to be set at between 0.5% and 1.84% in 2020-21.

Example based on a 0.5% mfg

School's per pupil funding in 2019-20 Formula funding for 2020-21 School to be funded at 2019-20 + 0.5% £4,000 £3,990 (0.25% less than 19-20) £4,020

The higher the mfg, the greater the amount of the Schools Block that is allocated to those schools as they are guaranteed to receive an increase per pupil at whatever level the mfg is set.

#### 4. Gains cap

The gains cap is applied to schools that would otherwise have received a higher amount per pupil when compared to their funding in 2019-20.

Example based on a 4% gains cap

School's per pupil funding in 2019-20	£4,000
Formula funding for 2020-21	£4,200 (5% more than 19-20)
School to be funded at 2019-20 + 4%	£4,160

#### 5. Pupil Growth and Falling Rolls Funding

Havering's allocation has been reduced because the funding is now allocated by the DfE based on a formula that multiplies the difference between the pupil numbers from the latest October census and those from the previous year by per pupil amounts of £1,370 for primary and £2,050 for secondary. These arrangements based on lagged data do not, therefore support Havering's forecast increase in pupil numbers and have reduced the amount that is allocated.

Havering's growth and falling rolls funds supports school expansions, bulge classes and those schools with falling rolls. The allocations to be made for expected expansions and bulge classes in September 2020, previous year expansions moving through year groups and for falling rolls has been set out for the Schools Funding Forum and will require a budget of approximately £2.5m, the same level as in the current financial year.

The Schools Funding Forum agreed that pupil growth and falling rolls funding to schools needs to be protected at current levels or to the level of affordability once other funding decisions have been made.

This will require the use of approximately £800k of the Schools Block funding that would otherwise be used as a contingency or to raise the level of the gains cap from the proposed 4% per pupil so that the 49 schools whose increases are capped at that level would receive a little more funding. This use of approximately £800k of the Schools Block funding would have no impact on any school that is funded up to level of the minimum funding guarantee or those that are not subject to the gains cap.

#### 6. Havering's High Needs Block funding 2020-21

Indicative funding for 2020-21 is as shown in the table below with comparable data from 2019-20. The DfE's High Needs formula uses 11 different factors but only the pupil population factor is shown below as, along with historic spend, this distributes the largest proportion of funding to local authorities.

	Aged 2 – 18 Pupil Population Estimate	
2020-21	56,908	29,404,318
2019-20	55,566	25,332,390
Difference	1,342	4,071,928

Although this additional funding is welcome, it is insufficient to fund new initiatives or developments and will only cover committed expenditure on the placement and provision of support for pupils with high needs including alternative provision. At their last meeting the Schools Funding Forum received a report on the forecast overspend of £2.3 million for 2019-20. Were it not for one-off funds of £1.2 million, the overspend would be £3.5 million.

Schools Forums can agree block transfers of up to 0.5% and as a contribution towards this overspend which will carry forward into 2020-21, a transfer from the Schools Block of £500,000 was agreed. The Local Authority will continue to monitor the position on High Needs expenditure during the rest of this financial year.

If this transfer of £500k of the Schools Block funding was not required it would otherwise be used as a contingency or to raise the level of the gains cap from the proposed 4% per pupil so that the 49 schools whose increases are capped at that level would receive a little more funding. This transfer of £500k of the Schools Block

funding would have no impact on any school that is funded up to level of the minimum funding guarantee or those that are not subject to the gains cap.

#### 7. The Schools National Funding Formula 2020-21

As part of the Government's national increase in funding for schools, the NFF funding rates have, in general, increased by 4% so on a like for like basis all schools will see an increase in their funding in 2020-21. The differences between the current formula factor rates and those to be used in 2020-21 are attached at Appendix A.

As well as setting an mfg of between 0.5% and 1.84% LAs also need to ensure that primary schools receive a minimum level of per pupil funding of £3,750 and £5,000 for secondary. This calculation is different to the minimum funding guarantee as it includes the lump sum whereas the mfg calculation does not.

In 2019-20 these minimum levels were £3,500 and £4,800 respectively. Only one Havering (secondary) school required protecting at this level in 2019-20 and in 2020-21 there will be two primary schools and one secondary school. In the following financial year of 2021-22 the primary minimum will increase to £4,000 with secondary remaining unchanged at £5,000.

#### 8. <u>Havering's funding formula for 2020-21</u>

The amount of additional funding available for distribution to schools is demonstrated in the table below. This shows that if the current year's funding to schools was recalculated using the increased NFF funding rates of around 4% there would still be £3.5m available for allocation.

	£
Funding available for allocation through the formula in 2020-21	178,035,863
Funding in 2019-20 updated for increased NFF rates	174,506,849
Additional funding available	3,529,014

The funding required to bring the pupil growth and falling rolls fund back up to the level of the current year's allocation (£800k) and the transfer to the High Needs Block (£500k) should be deducted from this amount.

The Schools Funding Forum considered a range of options on how this additional funding could be allocated. This consultation asks for responses on two options.

As stated above, having agreed to use the NFF factor rates, the decisions to be made are on the level of mfg and gains cap to apply.

Both options below are modelled on a 4% gains cap as the cost of any increase above this would overspend the DSG Schools Block. Once Havering's Schools Block allocation has been revised based on October 2019 data, the Schools Funding Forum will review the affordability of the 4% gains cap and the possibility of applying a higher cap. The two options are:

Option A Mfg 0.5% Gains cap 4%

Option B Mfg 1.84% Gains cap 4%

The number of schools subject to mfg protection, the 4% gains cap and the number whose formula allocations require neither protection nor capping are as follows:

Option A	No. of schools protected on 0.5% mfg	Cost of protection £	No. of schools capped at a 4% increase	Funding not allocated above 4% £	No. of schools to receive between 0.5% and 3.9%
Infant	0	0	7	54,721	5
Junior	0	0	11	427,297	1
Primary	3	10,418	26	747,662	8
Secondary	4	888,347	5	27,370	9
Total	7	898,765	49	1,257,050	23

Funding remaining Less Pupil Growth/Falling Rolls (indicative) Less transfer to High Needs Block Balance available (subject to final figures) £1,479,119 (£800,000) (£500,000) £179,119

Option B	No. of	Cost of	No. of	Funding not	No. of
	schools	protection	schools	allocated	schools to
	protected	£	capped at a	above 4%	receive
	on 1.84%		4%	£	between
	mfg		increase		0.5% and
					3.9%
Infant	3	20,591	7	54,721	2
Junior	0	0	11	427,297	1
Primary	3	31,037	26	747,662	8
Secondary	6	1,161,348	5	27,370	7
Total	12	1,212,976	49	1,257,050	18

Funding remaining Less Pupil Growth/Falling Rolls (indicative) Less transfer to High Needs Block Balance available (subject to final figures) £1,161,909 (£800,000) (£500,000) (£138,091)

Option B therefore, allocates an additional £314,210 to 12 schools, the seven that are already protected in Option A and another five because of the higher level of mfg (1.84% per pupil rather than 0.5%).

An analysis of the additional funding that schools should receive next year prior to changes in pupil numbers and other data from the October 2019 census is attached.

#### 9. De-delegation (LA maintained primary schools only)

On behalf of all LA maintained primary schools, the Schools Funding Forum is asked to consider the de-delegation of funding for a limited number of central support services. Agreement has been given for the following services to continue in 2020-21.

Attendance & Behaviour Service EAL Service Free School Meals Eligibility Checking Service General Insurance Maternity Insurance

Contingency to Support Schools in Financial Difficulty

Trade Union Facility Time

Central Education Services for LA Maintained School Only

#### 10. Consultation

It is hoped that this paper and the accompanying figures explain the additional funding that will allocated to schools next year, the options on a minimum funding guarantee and the affordability of a gains cap which is set at 4% per pupil. It also explains the pressures on the pupil growth and falling rolls fund and high needs funding.

As explained at the start, these allocations are indicative and final calculations will be made once the validated data from the October 2019 census has been received from the DfE. These allocations will therefore change for each school and will increase or decrease depending on increases or reductions in schools' pupil numbers and additional needs data.

The consultation questions are attached.

Issued on 14/11/19 by David Allen

#### SCHOOLS FUNDING 2020-21 - CONSULTATION WITH SCHOOLS

#### SUMMARY OF RESPONSES

No. of schools responding:		
Primary	13	21%
Secondary	1	<u>5%</u>
Total	14	18%

	YES	NO
Q1. To keep to within the funding available, the maximum increase to schools per	Pri. 10	Pri. 2
pupil is capped at 4%.	Sec. 1	
Comments:		
1. As a school we would lose money.		

Q.2.(a) That the minimum funding guarantee should be set at 0.5% per pupil; or	Pri. 12	Pri. 1
		Sec. 1
Q.2 (b) If affordable in the final figures, the minimum funding guarantee should be		Pri. 10
increased to 1.84% to the benefit of 12 schools; or		Sec. 1
Comments:		

- 1. We would have liked a middle ground option modelled before committing; we felt that the models represented two fairly diverse options.
- 2. Because as a school in financial difficulty it is not right that we are capped, whilst other schools who have increased reserves, continue to receive large increases.

Q.3 To use approx. £800k of the additional funding available within the DSG	Pri. 11	Pri. 1
Schools Block to maintain the Pupil Growth and Falling Rolls Fund at the current level.	Sec. 1	
Comments:		

The grant should be increased to support schools in financial difficulty, particularly those who have been poorly funded. It is only the children in those schools who will miss out otherwise.

Q.4 To use £500k of the additional funding available within the DSG Schools Block to support the current deficit in the High	Pri. 12	
Needs Block given that the additional funding in 2020-21 for High Needs will only meet current commitments.	Sec. 1	

General comments:

- 1. We lose £9,952 as a result of the 4% cap but are willing to accept this to support other colleagues. We support the mfg being set at 0.5% on the assumption that any surplus be redistributed evenly.
- 2. As a leader of a school which has been historically poorly funded and is therefore now in financial difficulty, it is incredibly disheartening to know that our funding which is much needed is now going to be capped and the school is going to lose out on money as a result.

It will just result in more schools going into deficit and having to be bailed out by Schools Forum in the end anyway. I know there are schools with large and increasing reserves who are going to be given even more funding in the next year. There should be a mechanism to ensure that the money is distributed to the schools that need it most so that it does not result in schools having to be "bailed out".

3. Thank you for the opportunity for some genuine consultation.

FINAL FUNDING TO SCHOOLS IN 2020-21 Impact of a gains cap of 4% per pupil and a minimum funding guarantee (mfg) of 0.5% per pupil

		Provisional	- based on October 201	8 data				Final - bas	ed on October 2019 data					
	Minimum per- pupil protection Primary - £3,750 / Secondary - £5,000	Increase before mfg or cap adjustment	4% Gains Cap Calculation	0.5% mfg		Minimum per- pupil protection Primary - £3,750 / Secondary - £5,000	Increase BEFORE mfg or cap adjustment	4% Gains Cap Calculation	0.5% mfg	Increase AFTER mfg or cap adjustment	Increase/dec rease in school		Increase/dec rease in school	Difference between
Current year per pupil funding (baseline for mfg) £	Additional funding to meet the minimum funding level £	Per pupil Funding % £	% Adjustment to 4% cap £	Adjustment required to reach 0.5% MFG % Adjustment to funding required to reach 0.5% MFG £ Additional funding schools to receive	Pupil number change £	Additional funding to meet the minimum funding level £	Per pupil Funding % £	% Adjustment to funding required to be within 4% cap £	Adjustment to required to reach 0.5% MFG % HFG £	Funding £	funding compared to 2019-20 exc rates £	Rates difference £	funding compared to 2019-20 inc rates £	provisional and final before pupil number changes £
School Type Name		2.90% 22,852 1.49% 10,231 5.50% 62,829 4.61% 42,883 4.51% 36,566 4.46% 56,719 4.12% 37,131 3.86% 36,081	0 -1.50% -17.154 -0.61% -5,683 -0.51% -4.132 -0.46% -5,813 -0.12% -1,042 0	0     22,852       0     10,231       0     45,675       0     37,200       0     32,434       0     50,906       0     36,081			3.40% 25,621 0.75% 5,139 3.90% 46,814 2.77% 24,430 3.48% 30,669 6.18% 77,946 6.91% 60,839 3.91% 37,051	0 0 0 0 -2.18% -27,482 -2.91% -25,620		25,621 5,139 46,814 24,430 30,669 50,464 35,219 37,051	-9,431 1,161 103,907 -24,917 101,340 39,430 13,479 51,474	33 -1,315 3,071 2,772 107 459 276 379	-9,398 -155 106,978 -22,144 101,447 39,889 13,755 51,853	2,769 -5,092 1,140 -12,770 -1,765 -441 -870 970
Infant School 2     3,582       Infant School 2     3,582       Infant School 7     3,452       Infant School 1     3,449       Infant School 12     3,362	0 0 0 0 0	6.69% 37,837 0.70% 6,415 4.61% 42,941 0.99% 9,028	-2.69% -15,200 0 -0.61% -5,697 0 -54,721	0 0 0 0 0 0 0 0 0 0 0 0 0 0	-15 -53,726 -1 -3,452 -1 -3,449 -1 -3,362 -11 -42,955	0 0 0 0 0	8.31% 42.567 1.38% 12,653 5.96% 55,278 0.29% 2,608	-4.31% -22,080 0 -1.96% -18,172 0 -93,354	0 0 0.21% 1,914 1,914	20,487 12,653 37,106 4,522 330,177 27,515	-33,238 9,200 33,658 1,160 287,222	300 2,776 404 -734 <b>8,527</b> 711	-32,938 -32,938 11,977 34,062 425 <b>295,749</b>	-2,149 6,238 -138 -4,506 -16,613
Median     3,651       Highest     4,382       Lowest     3,362		6.69%     62,829       0.70%     6,415		34,258 50,906 6,415			3.69%     33,860       8.31%     77,946       0.29%     2,608			28,145 28,145 50,464 4,522	103,907 -33,238	339 3,071 -1,315	12,866 106,978 -32,938	-655 6,238 -12,770
Junior School 8     4,422       Junior School 6     3,862       Junior School 2     3,679       Junior School 3     3,641       Junior School 1     3,607       Junior School 10     3,584       Junior School 10     3,585       Junior School 10     3,584       Junior School 10     3,584       Junior School 10     3,584       Junior School 1     3,475       Junior School 1     3,449       Junior School 1     3,291	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	5.48%     56,421       5.29%     48,845       6.52%     80,640       7.91%     139,305       4.49%     52,740       9.41%     86,204       12.53%     142,492       7.96%     101,851       3.47%     43,115       4.48%     55,577       12.90%     123,628       4.50%     52,913	-1.48%     -15,211       -1.29%     -11,920       -2.52%     -31,196       -3.91%     -68,825       -0.49%     -5,795       -5.41%     -49,554       -8.53%     -96,993       -3.96%     -50,672       0     -0.48%     -5,918       -8.50%     -85,298       -0.50%     -5,917	0     41,210       0     36,925       0     49,445       0     70,481       0     46,945       0     36,650       0     45,449       0     43,115       0     9,655       0     38,329       0     0       0     46,996	8     35,373       -7     -27,037       0     0       1     3,641       9     32,501       7     25,251       10     35,883       -2     -7,128       4     13,898       -3     -10,346       -23     -78,154       4     13,164       8     37,046	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 2,528 2,528	4.36%     46,430       3.59%     32,191       5.92%     73,239       5.31%     93,732       4.40%     53,120       8.24%     77,621       13.39%     157,073       6.43%     81,842       1.89%     23,758       2.77%     34,047       11.09%     97,580       3.52%     41,825	-0.36%     -3.805       0     0       -1.92%     -23,794       -1.31%     -23,105       -0.40%     -4.874       -4.24%     -39,961       -9.39%     -110,138       -2.43%     -30,948       0     0       -7.09%     -62,376       0     -0       -299,002     -299,002	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	42,625 32,191 49,445 70,626 48,245 37,660 46,935 50,894 23,758 34,047 35,203 41,825	77,998 5,154 49,445 74,267 80,746 62,911 82,818 43,766 23,701 -42,951 54,989 <b>550,500</b>	35 -1,315 -2,941 459 379 277 2,772 276 -40,908 404 92 -734 -734 -41,455	78,033 3,839 46,503 74,726 81,125 62,938 85,590 44,042 -3,253 24,105 -42,859 54,255 <b>509,045</b>	1,415 -4,734 0 146 1,300 1,010 1,435 -285 -19,357 -15,612 -3,126 -5,171
Average 3,632 Median 3,598		7.08%     81,978       6.00%     68,530		46,369 46,222			5.91% 67,705 4.86% 63,179			42,788 42,225	45,875 52,217	-3,455 63	42,420 50,379	-3,582 -143
Highest 4,422 Lowest 3,291		12.90%     142,492       3.47%     43,115		70,481 36,650			13.39% 157,073 1.89% 23,758			70,481 36,650	70,481 36,650	70,481 36,650	70,481 36,650	70,481 36,650

Difference between provisional and	final before pupil number changes £	-4,667 -3,390 -4,078 8,513 1,318 -5,414 2,725 -1,300 -967 2,069 -8,421 -1,086 5,071 2,609 -25,917 -5,937 1,192 11,069 -25,917 -5,937 1,192 11,069 7,41 3,218 -5,318 -1,132 -17,899 -7,477 4,740 1,289 -7,477 4,740 1,289 -16,359 1,415 -197 -9,198 -8,870 -1,513 -5,938 410 3,562 -921 -921 -921 -921 -921 -921	-3,133 -967 11,069 -31,132	1,211 -16,084 -188 962 1,649 -3,067 -20,514 74,042 -1,504 -8,053 -17,001 3,488 1,618 53,223 27,610 -3,744 42,322 467 136,437	7,580 715 74,042 -20,514 -39,065
Increase/dec rease in school funding	compared to 2019-20 inc rates £	46,591 -88,769 80,701 512,920 136,648 -65,310 535,516 11,414 -33,897 124,195 67,224 -65,633 182,728 143,410 -42,144 -45,025 109,434 20,391 -49,511 33,917 -60,403 -33,647 -62,507 -112,421 -45,034 -33,647 -62,507 -112,421 -41,95 -62,507 -112,421 -41,95 -62,507 -112,421 -10,044 -85,730 170,726 -85,662 -138,843 -23,647 -62,507 -112,421 -10,044 -85,730 -117,726 -85,662 -138,843 -23,647 -12,221 -139,014 -62,578 -72,221 -139,014 -62,578 -33,195,512	86,365 65,633 535,516 -112,421	285,961 -66,756 483,319 207,909 350,763 80,519 -389,015 221,741 178,058 200,223 -371,960 486,840 204,188 252,305 209,749 43,943 136,618 84,750 <b>2,599,155</b>	144,397 202,206 486,840 -389,015 6,599,461
Rates	difference £	3,228 -58,259 1,982 15,229 1,237 -1,328 -13,586 38 -8,645 -4,255 -2,232 620 1,238 15,411 608 -1,289 4,091 19 125 146 -7,038 37 -16,329 1,168 -3,283 760 -6,099 -1,051 824 1,929 -203 716 520 -45,387 297 1,183 93 -121,450	-3,282 93 15,411 -58,259	11,493 -3,355 -3,341 -2,477 -2,851 -2,298 -4,273 -3,168 15,025 -3,059 -2,765 -4,644 -4,176 -3,996 -2,782 21,469 -6,876 -6,948 -6,948 -9,022	-501 -3,114 21,469 -6,948 -163,400
Increase/dec rease in school funding	compared to 2019-20 exc rates £	43,363 -30,510 82,683 497,690 135,412 -63,982 -549,102 11,376 42,542 128,450 69,456 65,013 181,490 127,999 41,536 -43,737 -43,736 -43,736 -43,736 -43,737 -43,736 -43,746 -43,746 -43,746 -43,746 -43,746 -43,746 -43,	89,648 67,441 549,102 -109,138	274,468 -63,401 486,659 210,386 353,613 82,818 -384,742 224,909 163,033 203,282 -369,195 491,484 208,364 226,301 212,531 22,474 143,494 91,698 <b>2,608,177</b>	144,899 205,823 491,484 -384,742 6,762,860
Increase AFTER mfg or cap adjustment	Funding £	60,359       54,240       99,595       10,172       102,465       71,364       6,884       43,879       66,713       76,720       88,887       92,167       54,708       62,772       30,153       75,543       12,945       30,093       49,215       29,869       55,335       28,686       77,791       85,761       59,596       40,156       45,787       31,670       78,227       62,200       35,103       61,669       107,642       69,064       2,095,597	56,638 57,513 107,642 6,884	32,271 130,874 116,635 17,917 23,802 159,501 128,102 127,957 200,622 150,801 55,831 189,332 167,905 160,240 127,000 42,362 113,802 23,814 <b>1,968,768</b>	109,376 127,478 200,622 17,917 <b>4,907,997</b>
0.5% mfg	Adjustment to required to reach 0.5% MFG % £	0       0		8.38%     540,832       0     0       1.51%     54,280       5.15%     245,326       0     0	847,543
4% Gains Cap Calculation	% Adjustment to 4% cap	0     -0.46%     -6,232       0     0     0       -0.39%     -9,991     -2.10%     -37,387       -0.39%     -9,991     -37,387     -0       -1.16%     -12,774     -33,606       -2.01%     -33,606     -1.91%     -36,656       -1.91%     -36,656     -0     -0       -4.14%     -95,408     -1.34%     -18,290       -0.32%     -5,051     0     0       -0.32%     -5,051     0     0       -0.32%     -5,051     0     0       -0.32%     -5,051     0     0       -0.15%     -1,111     0     0       -0.15%     -1,111     0     0       -0.15%     -1,111     0     0       -0.05%     -23,237     -1,55%     -23,069       -1.08%     -23,237     -1,55%     -23,069       -0     0     0     0       -0.64%     -7,942     0     0       -1.02%     -15,		0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	-1,071,776
Increase BEFORE mfg or cap adjustment	Per pupil Funding % £	2.69%     60.359       4.46%     60,473       3.87%     99,595       1.25%     10,172       4.39%     112,455       6.10%     108,751       0.12%     1,693       5.16%     56,652       6.01%     100,319       5.91%     113,376       3.68%     88,887       8.14%     187,575       5.34%     72,998       4.32%     67,823       1.94%     30,153       3.87%     57,513       5.08%     95,925       3.387%     57,513       5.08%     95,925       3.387%     57,513       5.08%     95,925       3.38%     12,27%       94,660     3.95%       3.95%     30,093       3.56%     49,215       4.15%     30,980       2.65%     55,385       2.40%     28,686       7.02%     136,520       5.08%     108,998       5.55%     82,665	4.42%     70,367       4.32%     67,823       12.27%     187,575       0.12%     1,693	-7.88%     -508,561       3.32%     130,874       2.41%     116,635       -1.01%     -36,363       -4.65%     -221,524       4.70%     187,375       4.82%     154,457       3.44%     127,957       4.51%     226,202       2.47%     150,801       6.50%     90,763       3.66%     189,332       5.23%     219,417       3.08%     160,240       2.57%     127,000       1.41%     42,362       3.06%     113,802       0.50%     23,814	2.12% 71,921 3.07% 127,478 6.50% 226,202 -7.88% -508,561 5,132,229
Minimum per- pupil protection Primary - £3,750 / Secondary - £5,000	Additional funding to meet the minimum funding level £	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	 	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	78,323
	Pupil number change £	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		37     242,197       -34     -194,275       65     370,024       34     192,469       60     329,812       -14     -76,683       -94     -512,844       18     96,952       -7     -37,590       10     52,481       -81     -425,026       58     302,152       8     40,459       19     96,061       17     85,531       -4     -19,888       6     29,692       14     67,884       112     639,409	420 1,854,864
	Additional funding schools to receive £	65,026       57,630       103,674       1,659       101,147       76,778       4,159       45,179       67,680       74,651       97,308       93,253       49,637       60,163       56,070       63,449       74,351       1,876       30,106       26,875       54,533       29,723       86,517       46,585       85,269       81,020       58,307       56,516       48,249       45,984       40,868       87,096       63,803       41,042       61,259       104,080       69,985	59,770 60,163 104,080 1,659	31,060 146,959 116,824 16,954 22,152 162,568 148,616 53,915 202,126 158,854 72,832 185,844 166,287 107,018 99,389 46,106 71,480 23,347	101,796 103,203 202,126 16,954 4,947,061
0.5% mfg	Adjustment required to reach 0.5% MFG % #FG £	0       0		9.19%     570,618       0     0       2.41%     81,712       5.29%     234,369       0     0 <td< th=""><th>898,765</th></td<>	898,765
4% Gains Cap Calculation	% Adjustment to 4% cap £	0       -2.15%     -30,995       -0.90%     -23,400       0     -0.72%       -18,172     -4.58%       -4.58%     -87,939       -3.98%     -67,404       -2.81%     -52,528       -1.18%     -28,720       -4.96%     -115,645       -0.46%     -5,711       -0.87%     -13,018       0     -1.49%       -2.79%     -51,936       -0.13%     -76,279       0     -0.44%       -0.63%     -4,712       -0.48%     -10,288       -0.37%     -4,300       -2.12%     -45,089       -0.33%     -6,135       -1.46%     -21,316       0     -0.32%       -0.24%     -2,764       0     -0.32%       -0.32%     -6,952       -0.12%     -1,945       -1.05%     0		0       0       0       0       0       0       0       0       0       0       0       0.04%       -0.22%       -8,119       0       -0.06%       -3,078       0       -0.45%       -8,220       -0.45%       -0.16%       -6,465       0       0       0       0       0       0       -0.16%       -7,370	-1,257,050
Increase before mfg or cap adjustment	Per pupil Funding % £	2.88%     65,026       6.15%     88,626       4.90%     127,074       -1.02%     -3,328       4.72%     119,319       8.85%     164,717       0.05%     442       5.68%     64,173       7.98%     135,084       6.81%     127,178       5.18%     126,028       8.96%     208,997       4.46%     55,348       4.87%     73,180       3.64%     56,070       3.64%     56,070       5.49%     87,028       6.79%     126,288       0.04%     162       14.13%     106,385       3.55%     26,875       4.44%     60,533       4.63%     34,435       4.33%     50,885       6.12%     130,358       6.348%     66,047       4.24%     48,748       2.78%     40,868       4.32%     94,048       4.12%     65,748       3.32%     41,042	4.87%     79,696       4.63%     69,985       14.13%     208,897       -1.02%     -3,328	-8.69%     -539,558       3.56%     146,959       2.62%     116,824       -1.91%     -64,757       -4.79%     -212,216       4.04%     164,056       4.22%     156,735       1.49%     53,915       4.06%     205,205       2.63%     158,854       4.45%     81,052       3.81%     188,844       4.16%     172,751       2.10%     107,018       2.04%     99,389       1.52%     46,106       1.94%     71,480       0.46%     21,698	1.54%     53,964       2.36%     103,203       4.45%     205,205       -8.69%     -539,558       5,305,346
Minimum per- pupil protection Primary - £3,750 / Secondary - £5,000	Additional funding to meet the minimum funding level £	0       0		0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	85,376
Current	year per pupil funding (baseline for mfg) £ School Type Name	Primary School 12     4,249       Primary School 13     4,238       Primary School 15     4,228       Primary School 15     4,228       Primary School 34     4,209       Primary School 35     4,101       Primary School 36     4,101       Primary School 36     4,101       Primary School 37     4,063       Primary School 30     4,063       Primary School 18     3,979       Primary School 18     3,979       Primary School 18     3,979       Primary School 19     3,842       Primary School 19     3,842       Primary School 19     3,842       Primary School 35     3,750       Primary School 35     3,750       Primary School 35     3,750       Primary School 35     3,643       Primary School 24     3,708       Primary School 25     3,643       Primary School 26     3,643       Primary School 27     3,505       Primary School 23     3,557       Primary School 23     3,557       Primary School 27 <td>Average     3,755       Median     3,708       Highest     4,249       Lowest     3,290</td> <td>Secondary School 18     6,546       Secondary School 3     5,714       Secondary School 12     5,693       Secondary School 10     5,661       Secondary School 10     5,661       Secondary School 2     5,497       Secondary School 2     5,497       Secondary School 7     5,456       Secondary School 7     5,456       Secondary School 9     5,386       Secondary School 14     5,247       Secondary School 14     5,248       Secondary School 15     5,057       Secondary School 15     5,057       Secondary School 15     5,057       Secondary School 15     5,031       Secondary School 15     5,031       Secondary School 17     4,972       Secondary School 17     4,972       Secondary School 17     4,949       Secondary School 13     4,949       Secondary School 16     4,849</td> <td>Average     5,357       Median     5,309       Highest     6,546       Lowest     4,849       Total</td>	Average     3,755       Median     3,708       Highest     4,249       Lowest     3,290	Secondary School 18     6,546       Secondary School 3     5,714       Secondary School 12     5,693       Secondary School 10     5,661       Secondary School 10     5,661       Secondary School 2     5,497       Secondary School 2     5,497       Secondary School 7     5,456       Secondary School 7     5,456       Secondary School 9     5,386       Secondary School 14     5,247       Secondary School 14     5,248       Secondary School 15     5,057       Secondary School 15     5,057       Secondary School 15     5,057       Secondary School 15     5,031       Secondary School 15     5,031       Secondary School 17     4,972       Secondary School 17     4,972       Secondary School 17     4,949       Secondary School 13     4,949       Secondary School 16     4,849	Average     5,357       Median     5,309       Highest     6,546       Lowest     4,849       Total



### Schools Funding Forum 16<sup>th</sup> January 2020 ITEM 5

Subject Heading:

**Report Author:** 

Early Years Funding 2020-21

David Allen – Strategic Finance Manager

Eligibility to vote:

All members

SUMMARY

This report is for the Schools Funding Forum to note the process that is underway for the Local Authority to determine the funding arrangements for early years provision for the financial year 2020-21.

#### RECOMMENDATIONS

That the Schools Funding Forum:

- (i) notes the LA's proposals for the funding of early years provision in 2020-21
- (ii) notes the timeline and arrangements for approving proposals following consultation with providers

#### **REPORT DETAIL**

#### Background

Early years education is funded through the Early Years Block of the DSG. For financial year 20120-21 local authorities have received indicative allocations of funding which include a share of the additional £66m increase allocated by central Government. This additional funding has been allocated through an 8p increase in the hourly rates used to fund all local authorities.

Havering's increase is as follows:

	2 year olds	3 & 4 year
		olds
2019-20	£5.66	£5.28
2020-21	£5.74	£5.36
Increase	£0.08	£0.08

These hourly rates are applied to the January 2019 census data to advise LAs of their indicative allocations. Havering's allocation is shown in the table below.

	2 Year Old	ds		3 & 4 Year (	Dids			
Cohort (PTE)	Unit of funding	Allocation	Cohort (PTE)	Unit of funding	Allocation	Total Funding for distribution to providers		
526.95	£5.74	£1,724,064	5,695.98	£5.36	£17,402,373	£19,126,437		

Note: for all provision the PTE numbers are multiplied by 15 hours per week x 38 weeks per year x the hourly rate.

LAs' funding allocations are revised during the year (June or July) based on the January 2020 census.

The LA, in consultation with providers and the Schools Funding Forum needs to determine the hourly rate that will used to fund early years provision having taking into account the use and cost of supplementary factors, contingencies, central retention of up to 5% for LA responsibilities and an SEN Inclusion Fund.

The cost of the LA's initial proposals is attached at Appendix A.

#### Consultation

The consultation document on LA proposals is attached at Appendix B. The consultation was launched on 7<sup>th</sup> January with a deadline for responses of 24<sup>th</sup>

January. Responses will be considered by the Early Years Provider Reference Group on 28<sup>th</sup> January.

Final decisions need to be made by mid-February to be included in the funding statements to be sent to schools with nursery provision before the 29<sup>th</sup> February. The next meeting of the Schools Funding Forum is not until 19<sup>th</sup> March and it is therefore proposed to email Forum members with final proposals following the EYPRG meeting and delegate approval to the Chair and Vice Chair. Final decisions will be reported at the meeting on 19<sup>th</sup> March.

#### Proposed Early Years Funding Rates 2020-21

Item 5 Appendix	<b>( A</b> )
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							2 year olds	3/4 y	ear olds
							% of overall	% of	
							funding/direct	overall	% of direc
	2 year old	Cohort	Total funding	3/4 year old	Cohort	Total funding	to provider	funding	to provide
Funding Rate 2019-20	£5.66	526.95	1,700,035	£5.28	5,695.98	17,142,636			
Funding Rate 2020-21	£5.74	526.95	1,724,064	£5.36	5,695.98	17,402,373			
Funding Change	£0.08		24,029	£0.08	0	259,737	-		
Central Services (maximum 5 % of 3/4 year old allo	ocation)		0			820,000	0.0%	4.7%	n/a
			Ŭ			020,000	0.070	,0	100
Inclusion Fund (part of 95% pass-through to provid	ders)		0			200,000	0.0%	1.1%	1.2%
Balance to fund Base Rate & Supplements (IDACI)	& Contingency		1,724,064			16,382,373			
ယ IDACOSupplement			0			468,390	0.0%	2.7%	2.8%
Φ									
2019-20 Base Rate	£5.60	526.9	5 <b>1,682,014</b>	£4.80	5,695.98	15,584,215	97.6%	89.6%	94.0%
Balance remaining for Contingency / Base Rate increa	 ase 		42,050			329,769			
Contingency for 1.0% & 0% increase		5.27	16,820			0	1.0%	0.0%	0.0%
Expected cohort to fund		532.22	25,230.21		5,695.98	329,769			
Funding increase	£0.08		25,230.21	£0.10		329,769	1.5%	1.9%	2.0%
Revised Base Rate 2020-21	£5.68			£4.90					



# Consultation with Early Years Providers on Funding for Financial Year 2020-21

#### Introduction

This consultation document proposes options for the allocation of funding to early years providers for the financial year 2020-21. Providers are asked to consider the proposals and respond back to the Local Authority for further consideration by the Early Years Provider Reference Group (EYPRG) and Schools Funding Forum.

#### Process

The consultation period will run until 24<sup>th</sup> January 2020.

A summary of responses to the consultation will be reported to the meeting of the EYPRG on 28<sup>th</sup> January and final decisions taken by the Local Authority before funding statements are issued for the 2020-21 financial year.

#### **Responding to the Consultation**

This consultation paper is sent to all private, voluntary and independent early years providers and head teachers of schools with nurseries.

Any responses should be sent to:

Schools Finance Team Education Services London Borough of Havering Mercury House Mercury Gardens Romford RM1 3DW

E-mail: <a href="mailto:education.finance@havering.gov.uk">education.finance@havering.gov.uk</a>

All responses should be returned by 24<sup>th</sup> January 2020.

If you require clarification on any point please email:

Education Finance at: <a href="mailto:education.finance@havering.gov.uk">education.finance@havering.gov.uk</a>

#### Early Years Funding 2020-21

#### 1. Additional Funding for Early Years 2020-21

Included in the Government's announcements of additional funding for schools in 2020-21 was an extra £66 million for Early Years. This has been applied as an increase of 8p to the hourly rate for every local authority.

	2 year olds	3 & 4 year olds
2019-20	£5.66	£5.28
2020-21	£5.74	£5.36
Increase	£0.08	£0.08

#### 2. <u>Havering's Early Years Block funding 2020-21</u>

Local authorities receive an initial allocation of Early Years funding for financial year 2020-21 based on the latest data available which was January 2019. This will be updated from the January 2020 Early Years census although the funding that a local authority's grant allocation based on that census is not adjusted until June or July.

Local authorities must therefore estimate the funding that is likely to be received based on projections of children accessing their free entitlement. A local authority's initial allocation could therefore either increase for higher numbers of participation or reduce if lower.

Based on January 2019 data, Havering's allocation for 2020-21 is as below.

	2 Year Old	ls	3 & 4 Year Olds			
Cohort (PTE)	Unit of funding	Allocation	Cohort (PTE)	Unit of funding	Allocation	Total Funding for distribution to providers
526.95	£5.74	£1,724,064	5,695.98	£5.36	£17,402,373	£19,126,437

#### 3. Distribution to Providers

#### 3.1 2 Year Olds Funding

The funding arrangements are straightforward as, unlike with 3 & 4 year olds, the grant is passed on fully to providers after the setting of a small contingency.

#### 3.2 3 & 4 Year Olds Funding

Local authorities are required to allocate at least 95% of the grant to providers, up to 5% being retained centrally for support services and administration costs.

Local authorities are also required to set an SEN Inclusion Fund to meet low level or emerging special needs.

The remaining grant is to be allocated to providers through a formula. At least 90% of the funding must be distributed through a basic hourly rate and up to 10% through supplementary factors which can be as follows:

- deprivation (mandatory supplement); local authorities must use this supplement to recognise deprivation in their areas
- rurality or sparsity (discretionary supplement); to support providers serving rural areas less likely to benefit from economies of scale
- flexibility (discretionary supplement); to support providers in offering flexible provision for parents; this could, for example, childcare wraparound care, out-of-hours provision, or to encourage a particular type of provider in an area (such as to meet a need for childminders in an area)
- quality (discretionary supplement); to support workforce qualifications, or system leadership (supporting high quality providers leading other providers in the local area)
- English as an additional language (EAL) (discretionary supplement)

In Havering, following consultation with providers, only the mandatory deprivation supplement is used as the quality of the data required for other supplements cannot yet be confirmed as sufficiently reliable.

#### 4. Proposals for 2020-21

#### 4.1 2 Year Olds Funding

- (i) It is proposed to increase the base rate by 8p per hour from £5.60 to £5.68.
- (ii) It is proposed to set a contingency of £17,000 for a 1% growth in provision to be funded.

Q.1	Do you a	agree that for 2 year olds:
	(i)	the hourly rate is increased from £5,60 to £5.68
	(ii)	a contingency is set at 1% of the number of places on which the LA is funded

#### 4.2 3 & 4 Year Olds Funding

#### (i) Central Retention

As explained at 3.2 above, LAs may retain up to 5% of the total funding for central services and administration including quality assurance, business support, data management, ICT systems and finance and accounting.

It is proposed to increase the amount retained centrally by £20,000 from £800,000 to £820,000, a 2.5% increase. This equates to approximately 4.6% of the total allocation from the DfE.

Q.2	Do you agree to an increase of £20,000 to the amount that is centrally
	retained?

#### (ii) SEN Inclusion Fund

From the 95% to be allocated to providers, the LA must set an SEN Inclusion Fund. The LA has recognised that some EHCP plans do not commence quickly enough for support to be in place prior to children starting in Reception and have amended current practice so that, once approved, EHCPs are issued while the children are still attending the setting that made the application and the additional funding is allocated without delay.

The hourly rate for SEN support following application to the Panel is £3.50 per hour. This is on top of the basic hourly rate that is allocated for all provision. Once the EHCP has been issued, a further £3.20 per hour (increased from £2.61) is allocated to the provider. The SEN Inclusion Fund also meets the costs of training and some equipment.

The LA considers that the higher level funding of £3.20 per hour is more appropriate to be met from a separate High Needs budget rather than the SEN Inclusion Fund. In view of this, the current SEN Inclusion Fund of £200,000 will be separated back into its component parts with cost charged appropriately i.e. the £3.50 per hour to Early Years and the £3.20 per hour to the High Needs budget.

This provides an opportunity to earmark a higher amount from the Early Years funding to increase the hourly rate for those settings with children requiring additional support. An increase in the SEN Inclusion Fund could mean an increase to the hourly rate of £3.50 which would increase the funding available to providers to support the children's additional needs.

The higher the amount of Early Years funding that is added to the current SEN Inclusion Fund of £150,000, the lower the amount that can be funded through the base rate. Following consultation with the Early Years Provider Reference Group (EYPRG) the LA considers that the starting point should be £200,000 which maintains the SEN Inclusion Fund at the current level once the £50,000 contribution from the High Needs budget has been removed (along with the costs of the £3.20 per hour for EHCPs).

The options are set out at 3 (iv) below.

(iii) Supplementary factors

As explained in 3.2 above, as well as the basic hourly rate, local authorities can also allocate funding through a limited range of supplementary factors. Following past consultations, in Havering only the mandatory deprivation is used with funding allocated through the income deprivation affecting children index (IDACI). It has also been agreed previously that the funding rates align with those of schools. School IDACI rates have changed for 2020-21 which will change the rates for early years as follows:

IDACI Bands	2019-20 Hourly rate	2020-21 Hourly rate	Change
IDACI Band G (0.00-0.20)	£0.00	£0.00	£0.00
IDACI Band F (0.20-0.25)	£0.23	£0.24	£0.01
IDACI Band E (0.25-0.30)	£0.27	£0.28	£0.01
IDACI Band D (0.30-0.35)	£0.41	£0.43	£0.02
IDACI Band C (0.35-0.40)	£0.44	£0.46	£0.02
IDACI Band B (0.40-0.50)	£0.48	£0.50	£0.02
IDACI Band A (0.50-1.00)	£0.65	£0.68	£0.03

Additionally, there has been an increase in the number of children in the Census of 2019, in comparison to the previous year's Census of 2018, with an additional 289 children extra. The increase is predominately in the lower funded IDACI bands of E and F.

IDACI Bands	2019-20 data	PTE equivalent (570 hrs)	2020-21 data	PTE equivalent (570 hrs)	PTE Change
Band G (0.00-0.20)	1,297,416	2,276	1,261,068	2,212	-64
Band F (0.20-0.25)	280,686	492	391,380	687	194
Band E (0.25-0.30)	294,055	515	353,674	620	105
Band D (0.30-0.35)	223,038	391	235,809	414	23
Band C (0.35-0.40)	202,684	356	213,663	375	19
Band B (0.40-0.50)	142,698	250	149,589	262	12
Band A (0.50-1.00)	1,140	2	1,401	2	0
	2,441,717	4,284	2,606,584	4,573	289

There will therefore be an increase of approximately £75,000 in the cost of deprivation.

Q.3	Do you agree that deprivation remains the only supplementary factor used
	in Havering's formula and the rates of funding continue to be aligned with
	the rates used in the schools national funding formula?

#### (iv) 3 & 4 Year Olds Base Rate

The LA's financial modelling calculates that the maximum increase on hourly base rates that is affordable is 10p. This would increase the hourly rate from £4.80 to  $\pounds4.90$ .

This has been calculated on January 2019 census data but the LA is confident that it the increased rate can be sustained once the funding is revised for January 2020 census.

It is also on the basis that the Early Years SEN Inclusion Fund is £200,000 and there is no contingency. The LA has calculated that a contingency of approximately £82,000 could be set on the basis of an increase of 300 children, an amount that would be adjusted proportionately depending on the actual increase in numbers.

An increase of 10p per hour would reduce by approximately 1p for every £50,000 that is added to the SEN Inclusion Fund. Targeting of the resources available to support inclusion is likely to be supported by providers who consider that a greater level of funding should be allocated to those settings that support children with SEN even if those children are not in their own provision. The LA would like every provider to be inclusive and recognises that the costs are higher and would not wish inclusion to be a financial disincentive.

Options are as follows:

#### **Option A**

Increase in base rate	SEN Inclusion Fund	Hourly rate for SEN	Increase to hourly rate
		support	
10p	£200,000	£3.50	no change

#### **Option B**

Increase in base rate	SEN Inclusion Fund	Hourly rate for SEN	Increase to hourly rate
		support	
9р	£250,000	£4.20	70p

#### **Option C**

Increase in base rate	SEN Inclusion Fund	Hourly rate for SEN support	Increase to hourly rate
8p	£275,000	£4.90	£1.40

Q.4	Do you agree that the SEN Inclusion Fund should be increased to target
	funding to the providers who support children with special educational
	needs?
	If yes, this would affect the amount of increase to hourly base rates so
	which option do you favour?